



**City of Oakland, Bicyclist & Pedestrian Advisory Commission**  
**Minutes from the October 15<sup>th</sup>, 2020 meeting**  
**Teleconference**

Meeting agenda at <https://cao-94612.s3.amazonaws.com/documents/October-2020-BPAC-Agenda.pdf>.

Meeting called to order at 6:00 pm by BPAC Vice-Chair Andrew Campbell.

**Item 1. Roll Call/Determination of Quorum/Introductions**

At roll call, quorum was established with nine commissioners present (X).

Commissioners	Present
Reginald K Burnette Jr	X
Andrew Campbell (Vice-	X
Grey Gardner	X
Jesse Jones	X
Phoenix Mangrum	X
George Naylor (Chair)	X
Mariana Parreiras	X
Patricia Schader	X
Dianne Yee	X

Introductions were made.

- Other attendees: Jon Bauer, Liz Binning, Dave Campbell, Cris Cruz, Robin Freeman, Chris Hwang, Tom Holub, Natalie Mall, Jeremiah Maller, John Minot, Robert Prinz, David Ralston, Sigrida Reinis, Midori Tabata, Mana Tominaga, Kenya Wheeler, KTOP, Beth T, KV, Razzu
- Staff: Noel Pond-Danchik, Anh Nguyen, Kerby Olsen, Jason Patton

**Item 2. Open Forum / Public Comment**

- Chris Hwang with Walk Oakland Bike Oakland (WOBO) announced that Bike to Wherever Day was celebrated for a week in September as an alternative to Bike to Work Day, which was canceled in May due to the pandemic. Chris thanked the commissioners for helping promote the event, and she acknowledged Commissioner RB and Midori Tabata for their major contributions. The event included the distribution of 2,500 bike goodie bags at 12 locations across Oakland.
- Jon Bauer asked where the Open Forum Committee tracks previously submitted open forum comments, and he was directed to the “Open Forum Tracking Form” that is linked from: <https://www.oaklandca.gov/resources/bicyclist-and-pedestrian-advisory-commission-bpac-committees-and-liaisons>.

**Item 3. Approval of meeting minutes**

- A motion to **adopt the Bicyclist & Pedestrian Advisory Commission meeting minutes from August 20, 2020 and from September 17, 2020** was made (Parreiras), seconded (Jones), and approved by

consent. Adopted minutes online at <https://www.oaklandca.gov/boards-commissions/bicyclist-and-pedestrian-advisory-commission/meetings>.

#### Item 4. BPAC Commissioner Appointment Recommendations

Midori Tabata, a member of the 2021 Recruitment Committee, reported back on recommendations from the Committee's review of applications of people seeking to be appointed to the BPAC. The BPAC's recommendations will be forwarded to the Mayor to appoint Commissioners who are confirmed by City Council. George Naylor and Mariana Parreiras will be stepping down from the Commission. Andrew Campbell's term is ending, and he is reapplying to continue his service. While the thirteen applications were representative by gender, the applicants were largely from Districts 1, 2, and 3. The applicants came from a wide range of professional backgrounds.

##### Summary of Discussion:

- Michael Lok received praise for his bicycle-related work in Chinatown.
  - David Ralston was acknowledged for his important community-based work on the San Leandro Creek Greenway.
  - Midori Tabata received thanks from her fellow committee members for leading their work.
- A motion to **recommend Michael Lok, David Ralston, and Jeremiah Maller (alternate) be appointed for the 2021-2023 term** was made (Schader), seconded (Burnette), and approved by consent.

Speakers other than commissioners: John Minot, Dave Campbell, Kenya Wheeler, Beth T

#### Item 5. Shared Mobility Accessibility Study

Kerby Olsen, OakDOT Shared Mobility Coordinator, and Anh Nguyen, OakDOT ADA Programs Manager, presented the findings and recommendations from the "Shared Mobility Accessibility Study". The presentation is included as an attachment to the minutes.

##### Summary of Discussion:

- Adding locking mechanisms to e-scooters has been a subject of debate, as it has cost implications for the operators but helps keep sidewalks clear of e-scooters.
  - With the debut of scooter share, BPAC received comments during Open Forum on the issue of scooters blocking sidewalks.
  - Service area is a key component of accessibility, and expanding service areas is an important strategy for OakDOT making shared mobility more accessible.
  - Because the services are operated by private companies, the City of Oakland is limited its ability to determine how service is provided.
  - The Commission should consider the tradeoffs of the staff recommendations, and consider how progress is measured in the ongoing negotiation with the operators to expand service areas into East Oakland.
- A motion to **support the OakDOT recommendations from the Shared Mobility Accessibility Study and the upcoming changes to the e-scooter program** was made (Parreiras), seconded (Jones), and approved with eight in favor and one abstention (Gardner).

Speakers other than commissioners: Dave Campbell

### Item 6. San Leandro Creek Urban Greenway

David Ralston, Research fellow at the Brower Dellums Institute for Sustainable Policy and Action presented on the San Leandro Creek Greenway and community engagement for the project. The San Leandro Creek Greenway is an forthcoming bike and pedestrian trail being built along the surfaced San Leandro Creek, also known as Lisjan Creek, running behind the neighborhoods of Columbia Gardens, Brookfield Village, and Sobrante Park. Information about the project is available at <https://www.browerdellumsinstitute.org/general-info>. The presentation is included as an attachment to the minutes.

#### Summary of Discussion:

- The project will help connect East Oakland residents to services along 98<sup>th</sup> Ave as well as to the airport and the Martin Luther King Jr Regional Shoreline, overcoming barriers created by I-880, the railroad, and major roadways.
- The path will provide a safe route for bicyclists and pedestrians by creating an off-street route, and the BPAC should spend more time considering trails.
- The trail may flood, and this has been considered both in light of sea level rise and king tides. There are examples from other cities, including San Jose, with managing trails that flood periodically.
- Alameda County is the lead on the project, with grant funding from the State's Active Transportation Program and the Transformative Climate Communities Program.
- A maintenance and operations agreement is needed before the trail can be opened. The East Bay Regional Park District, Alameda County, and City of Oakland are at the table where this is being discussed. There is also a role for community-based organizations providing stewardship.
- At Hegenberger Rd and 98<sup>th</sup> Ave, crossing improvements will be made to get trail users across these major roadways.
- Brookfield Elementary School and Aspire Lionel Wilson College Preparatory Academy, both located close to the creek, are community partners to the project.
- Commissioner Jones offered to write a letter on behalf of the BPAC to the East Bay Regional Parks District urging them to include the trail on their maps which could help the project in seeking funding.

→ A motion to **support the San Leandro Creek Urban Greenway and seek opportunities to advocate for the project** was made (Campbell), seconded (Burnette), and approved by consent.

Speakers other than commissioners: Dave Campbell, Robin Freeman, Chris Hwang

→ A motion to **extend the meeting by 15 minutes** was made (Campbell), seconded (Naylor), and approved by consent.

### Item 7. Bicyclist Pedestrian Police Relations Committee Report Back

Commissioner Mangrum, lead of the Bicyclist Pedestrian Police Relations Committee, provided an update to the Commission on the Committee's current work and progress. He reported that he recently received

data that they have been requesting for over a year. The committee is working with Audrey Harris, OakDOT staff, on the data for discretionary police stops. They received data from 2013 through June 2020. He is looking forward to scheduling future discussion with OakDOT, Oakland Police Department, Department of Race and Equity, and stakeholders outside of city government. He is also helping to build the relationship through bike rides with police officers.

Summary of Discussion:

- There was a request that these data be published on a monthly or quarterly basis.
- OakDOT should take responsibility for releasing these data, so the public isn't waiting on the Police Department.
- The Reimagining Public Safety Task Force would benefit from recommendations from the Bicyclist Pedestrian Police Relations Committee. Work is underway to get a representative from the Task Force to an upcoming BPAC meeting and to get recommendations to the Task Force on their timeline (early 2021).

Speakers other than commissioners: Tom Holub, Dave Campbell

### **Item 8. Committee Report Back**

Committees of the BPAC provided brief updates to the Commission. A list of active committees was included in the agenda packet.

Summary of Discussion:

- Infrastructure Committee: Robert Prinz reported the Committee met at the beginning of the month and notes are available via the BPAC's "Committees and Liaisons" web page at <https://www.oaklandca.gov/resources/bicyclist-and-pedestrian-advisory-commission-bpac-committees-and-liaisons>. Discussion included the Park Blvd ATP project at Excelsior Ave and E 38<sup>th</sup> St, and an OakDOT quick build project to upgrade past rapid response locations and curbside bike lanes.
- Legislative Committee: No update at this time.
- The Mayor's Commission on Persons with Disabilities resumed their monthly meetings in September. Commissioner Parreiras will attend their October 19 meeting at report back.

Speakers other than commissioners: Robert Prinz

### **Item 9. Three-month look-ahead, suggestions for meeting topics, announcements**

*Three-month look-ahead*

- A three-month look was published in the agenda packet.
- Chair Naylor received a request from OakDOT staff for future items on the 14<sup>th</sup> Ave streetscape project and the Fruitvale Alive streetscape project. Work is underway to schedule these items for November or December.

*Suggestions for meeting topics*

- Dave Campbell noted that the Draft Environmental Impact Report (EIR) for the Oakland Alameda Access Project was released. Comments are due by November 30, and this project could be scheduled for the November BPAC meeting. See <https://oaklandalamedaaccessproject.com/>.

#### *Announcements*

- Noel Pond-Danchik (OakDOT) announced that the Slow Street Interim Findings Report was released on September 25. The report is available at <https://www.oaklandca.gov/projects/oakland-slow-streets>.
- Commissioner Burnette announced that the Scraper Bikes will be doing their annual Halloween ride.
- Commissioner Campbell noted that International Walk & Roll Week is being held October 19-23. Information on the event for Alameda County is available at <https://alamedacountysr2s.org/our-services/plan-an-event/iwr2sd/>.

Meeting adjourned at 8:17 pm.

#### **Attachments** *(to be appended to adopted minutes)*

- Shared Mobility Accessibility Report presentation
- San Leandro Creek Urban Greenway presentation

Minutes recorded by Jason Patton, Bicycle & Pedestrian Program Supervisor, emailed to meeting attendees for review on Friday, October 16, 2020 with comments requested by 5pm, Friday, October 30, 2020 to [NPond-Danchik@oaklandca.gov](mailto:NPond-Danchik@oaklandca.gov). Revised minutes will be attached to the November 2020 meeting agenda and considered for adoption at that meeting.

THE OAKLAND DEPARTMENT OF TRANSPORTATION

# Shared Mobility Accessibility Study

JUNE 2020



Funding provided by ACTC and BAAQMD



City of  
Oakland

Department of  
Transportation

# Introductions



**Kerby Olsen**  
Shared Mobility  
Coordinator

OakDOT



**Anh Nguyen**  
ADA Programs Manager

OakDOT

# Agenda

**1**

**Study Purpose and  
Overview**

**2**

**Findings**

**3**

**Recommendations and  
changes to E-scooter program**

# 1

## Study Purpose and Overview



THE OAKLAND DEPARTMENT OF TRANSPORTATION

### Shared Mobility Accessibility Study

JUNE 2020



City of  
Oakland

Department of  
Transportation

- Evaluate accessibility of existing programs
- Assess barriers and needs around shared mobility services
- Make recommendations for improving the accessibility of these services

**Full Document Available here: [tinyurl.com/y4qwpb8u](https://tinyurl.com/y4qwpb8u)**



# Study Purpose and Overview

## **Timeline**

June 2019 - June 2020

## **Methods**

- Survey (n=70)
- Field assessment of bike share stations
- Two focus groups
- Web accessibility analysis
- Case studies
- Interviews with service providers and partners

# 1

## Study Purpose and Overview



### Scooter Share



### Ridehailing



### Bike Share



### Carshare



# 2

## Findings



### Bike Share



#### User barriers

1. Service area
2. Vehicle design
3. Digital accessibility

#### Station access

- Inaccessible paths to some kiosks
- All kiosks too high



### Scooter Share



#### User barriers

1. Other
2. Vehicle design
3. Financial

#### App review

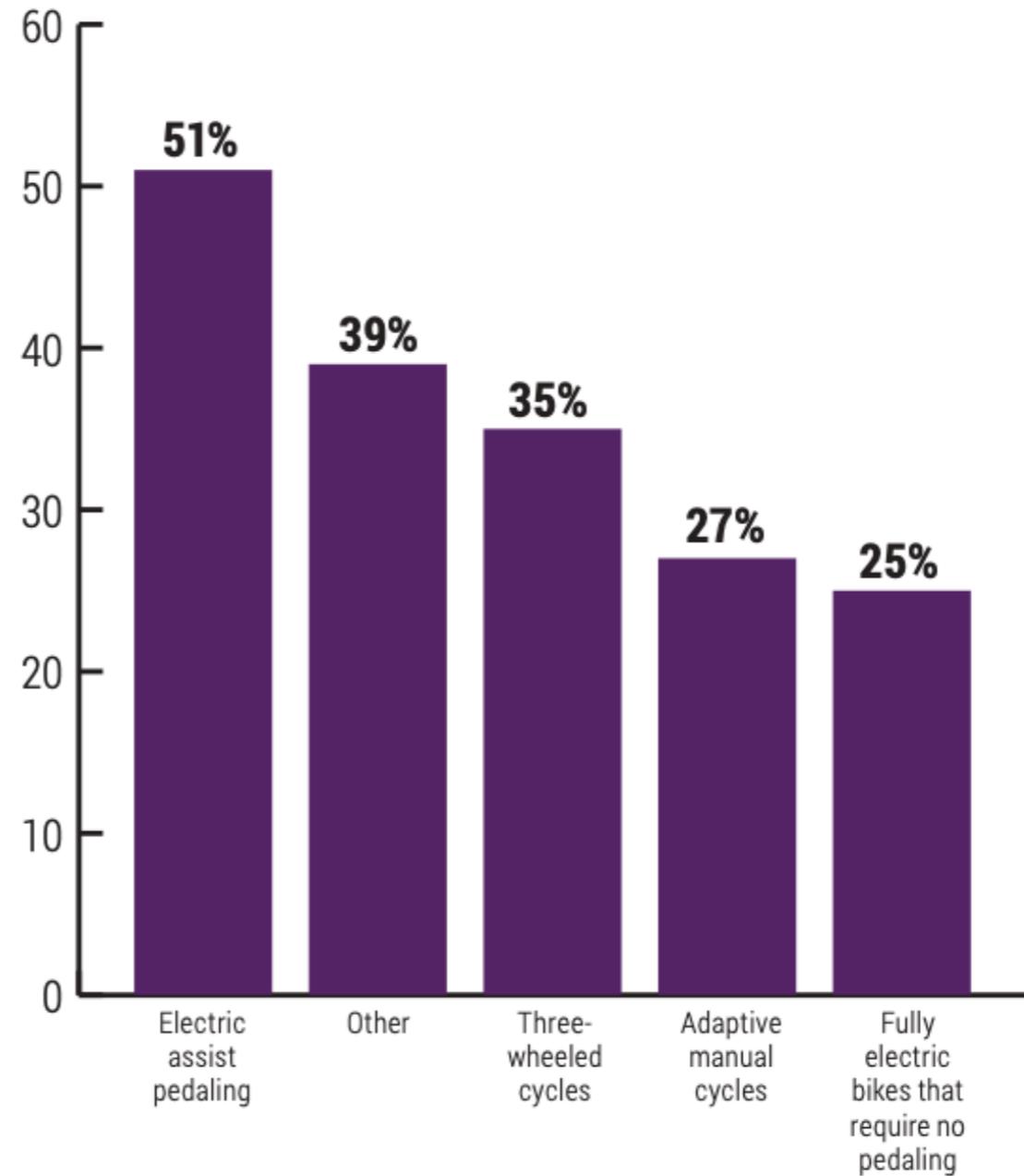
- Lyft 85%
- Lime 55%
- Bird 88%

# 2

## Findings

### How to increase access?

What vehicle design features would improve your access to bike share? (N=51)



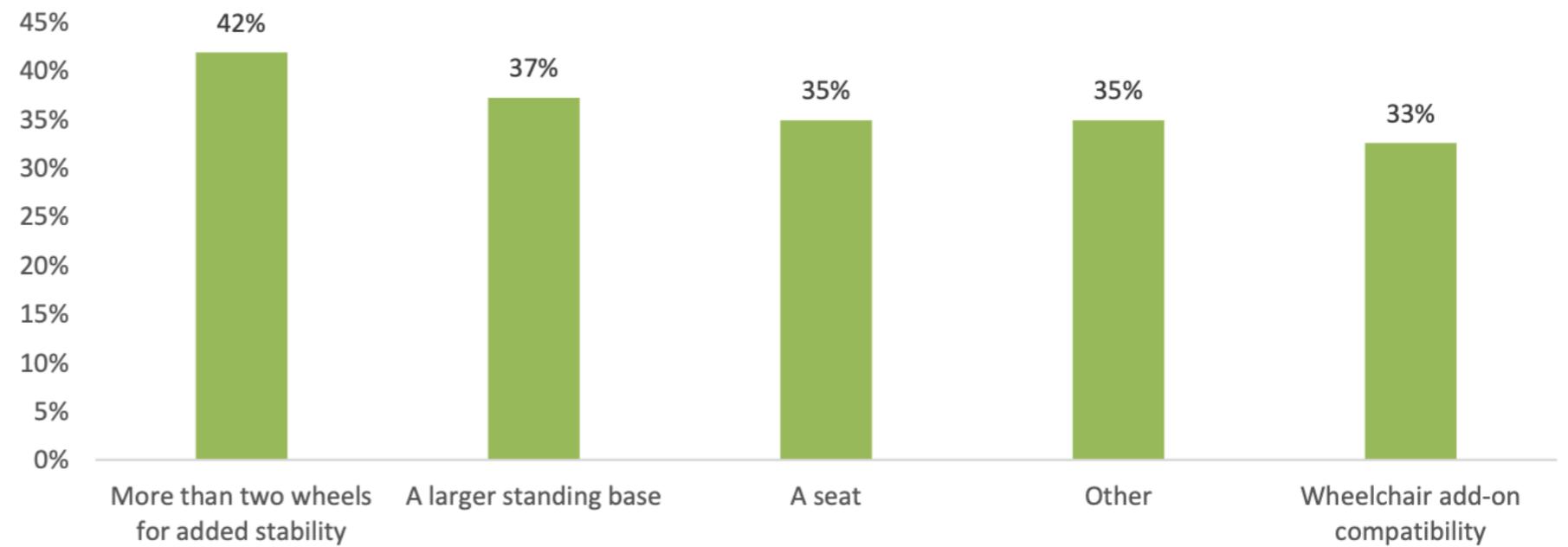
# 2

## Findings



### How to increase access?

What scooter design features would improve your access to e-scooters? (N=43)



# 2

## Findings

### Ridehailing



#### User barriers

1. Other
2. Financial
3. Digital accessibility

#### App review

- Uber 92%
- Lyft 82%

### Carshare



#### User barriers

1. Service area
2. Digital accessibility
3. Other

#### App review

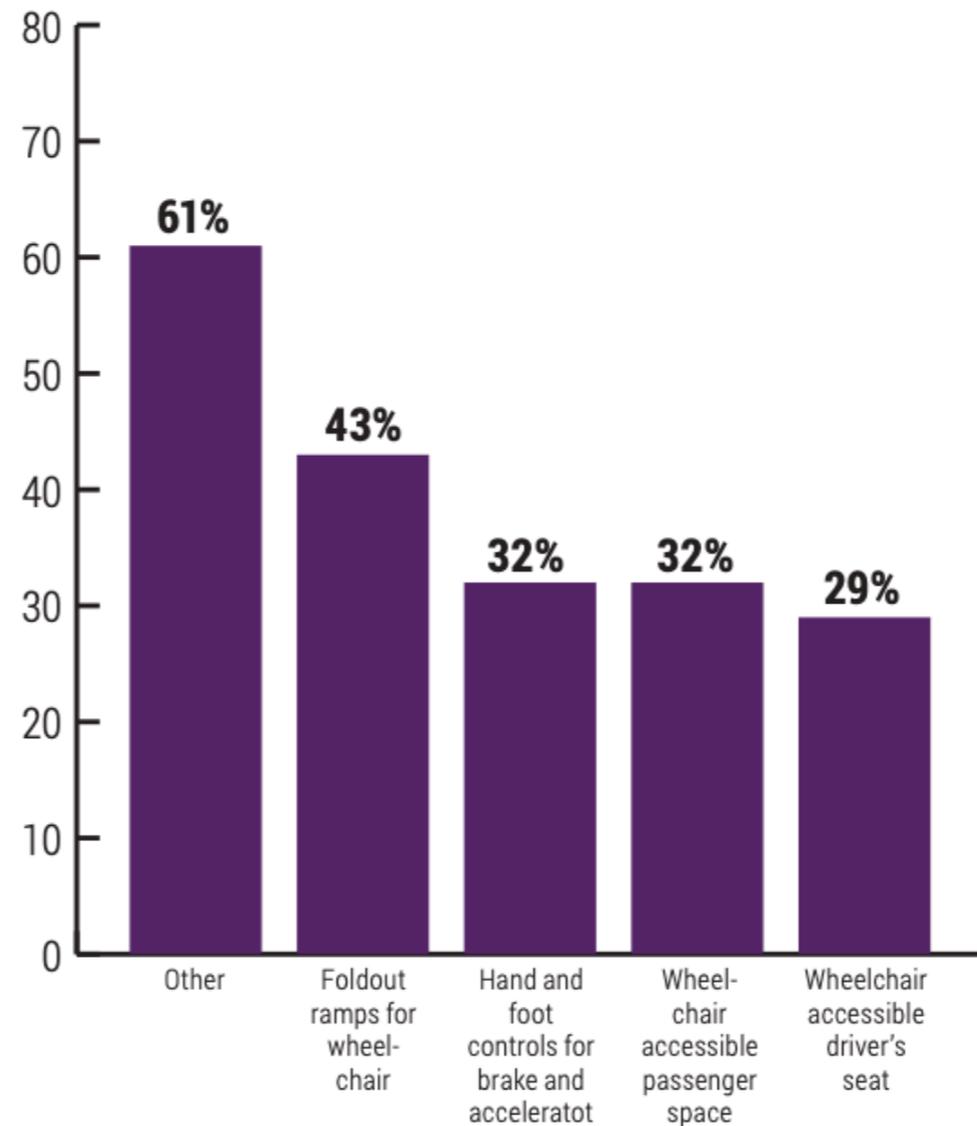
- Turo 84%
- Getaround 81%

# 2

## Findings

### How to increase access?

What design features would improve your access to car share? (N=28)



#### Other

- Reserve WAV further in advance
- Low standing vehicles
- Better geographic distribution
- Automated ramps



# 2

## Findings



### How to increase access?

- Expand Lyft's WAV service to Oakland
- Improve wait time estimate

# 2

## Findings

### Adaptive Bike Share Pilot



Oakland Bike Share July 10, 2019 to October 23, 2019

Unique Riders: 47

Month	Up Handcycle	Low Handcycle	Foot Trike	Side By Side	Total
July	5	1	6	8	20
August	2	3	4	6	15
September	4	1	6	10	21
October		1	1	1	3
<b>Total</b>	<b>11</b>	<b>6</b>	<b>17</b>	<b>25</b>	<b>59</b>

# 3

## Recommendations



### Recommendations from BORP

- Increase outreach to specific groups and organize rides
- Corrective action on bathrooms
- Increase ADA parking
- Facilities to store bikes

# 3 Recommendations

## Strategy 1: Reduce impacts to persons with disabilities traveling by other modes



- Improve bike share station placement
- Require E-scooters to have lock-to technology
- Establish designated scooter parking areas



- Better E-scooter user education and enforcement
- Require ride hail drivers to use pick-up/ drop-off areas

# 3

## Recommendations

### Strategy 2: Modify Vehicle, Device, or Station Design



- Require or incentivize alternative vehicle designs
- Provide grants or subsidies for individuals to purchase their own adaptive vehicles
- Improve physical access to bike share stations
- Provide E-bikes in bike share program



- Invest in accessible vehicle design modifications
- For ride-hail, incentivize accessible vehicle owners to join platform

# 3 Recommendations

## Strategy 3: Provide Alternative Service Models



- Extend adaptive bike share program



- For ride-hail, create a preferred driver certification program for drivers with disability-related trainings
- Create options for at home delivery of accessible vehicles
- Guaranteed ride home for micro-mobility

# 3 Recommendations

## Strategy 4: Expand User Information and Transaction Opportunities



- Clearly define and disseminate information about accessible options
- Require web accessibility analysis score of 90% or more for shared mobility apps
- Integrate shared mobility into existing equity programs (i.e. discount transit passes)
- Conduct in-person outreach to introduce new mobility options
- Set company targets for digital accessibility
- Provide clear information about accessible service options and how to request them
- Provide payment options that do not require credit/smart phone



# 3

## Recommendations

### Strategy 5: Leverage new partnerships, planning and funding



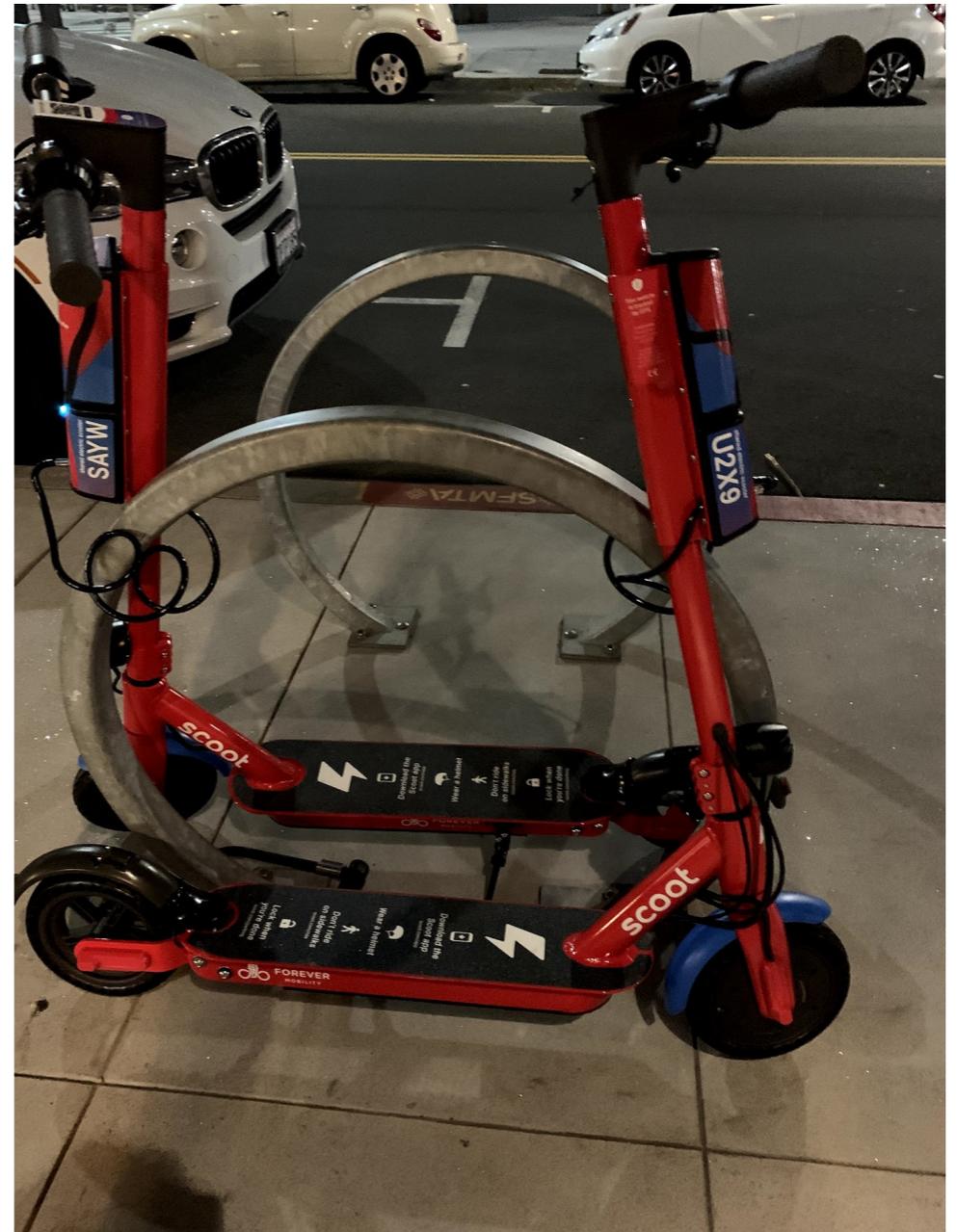
- Incorporate new strategies for accessible shared mobility into planning efforts, such as East Oakland MAP
- Increase WAVs in car share/ ride hail through incentives to purchase
- Identify existing WAVs and integrate those into shared mobility services
- Fund an “Access for All” program through revenue from shared mobility trips (i.e. 10c/ trip), exempting providers w accessible services. Use this to fund accessible services or infrastructure

# 3

## Changes to E-scooter program

### Starting in November 1, 2020

- Scooters are required to have integrated locking mechanisms so they can lock to bike racks
- Adaptive vehicles must have three wheels, a seat and a basket
- All vehicles must have a minimum wheel size of 9 inches
- Request: A motion to support these changes



# 3 Questions and Feedback?



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Coordinator

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Photo: Visitoakland.org

Funding provided by:

Thank you!



# San Leandro Creek Greenway Trail Project

in East Oakland

[www.browerdellumsinstitute.org](http://www.browerdellumsinstitute.org) partners

# Project Partners



# About the Greenway

- Approximately 1.2 miles of the San Leandro Creek runs through deep East Oakland starting from Sobrante Park, passing through Columbia Gardens pouring into the San Leandro Bay at the MLK Jr. Shoreline Park. We vision a Greenway along this part of the creek to turn this space from a place of dumping & other unwanted activities, to a community asset where existing local people can access the green space and trails along the creekside.
- This work is grounded in the research and community feedback led by the ISPSA team with students of the Merritt College's Intro to Sustainability courses.

# A Vision for the Greenway

## Health - Wealth - Sustainability

- support the local people, infrastructure, and business
- connect the existing residents locally
- inspire skillshare and cultural/art/craft/food events
- nurture habitat for nature
- promote health in mind and body

# Natural spaces in **your** neighborhood

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What would you like to do there?



A place of serenity

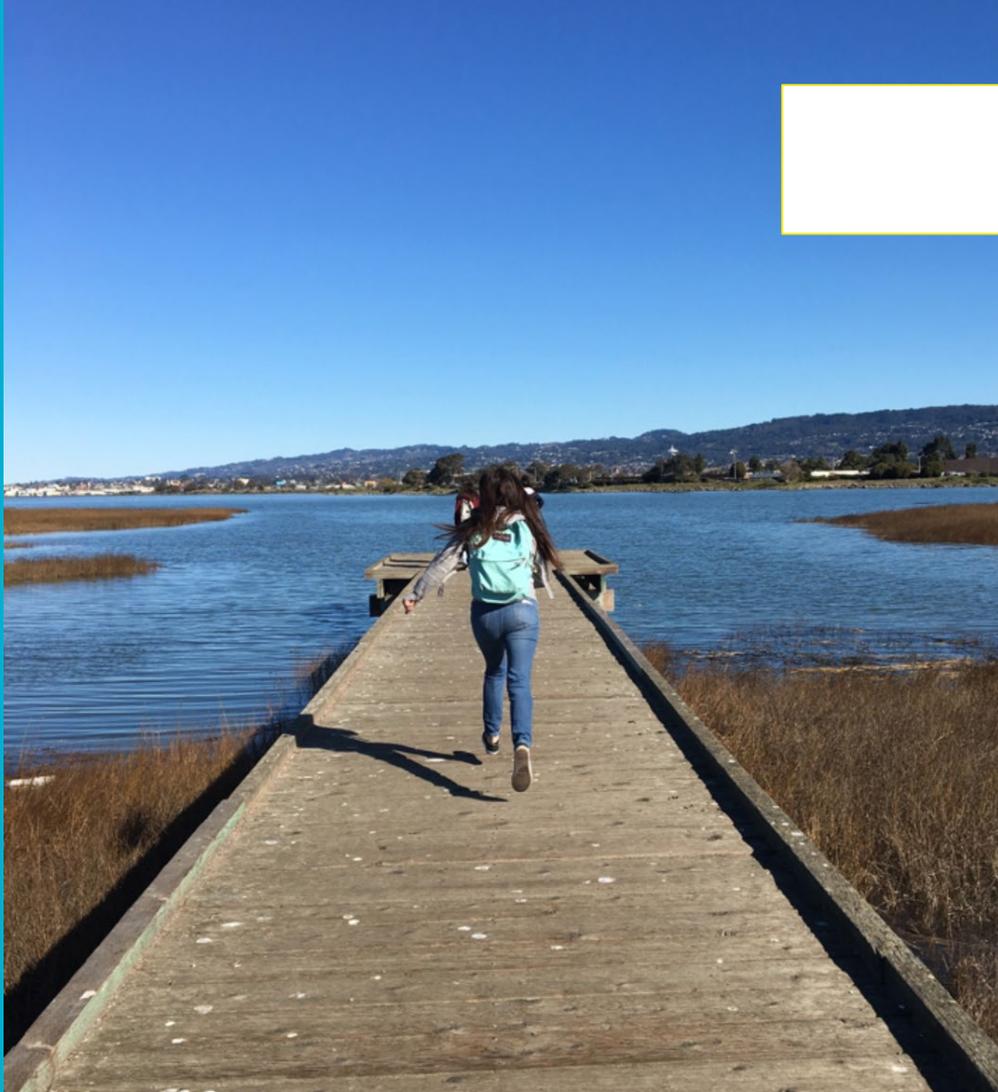


A chance to experience the peace of nature

To most a path, to us a sanctuary.

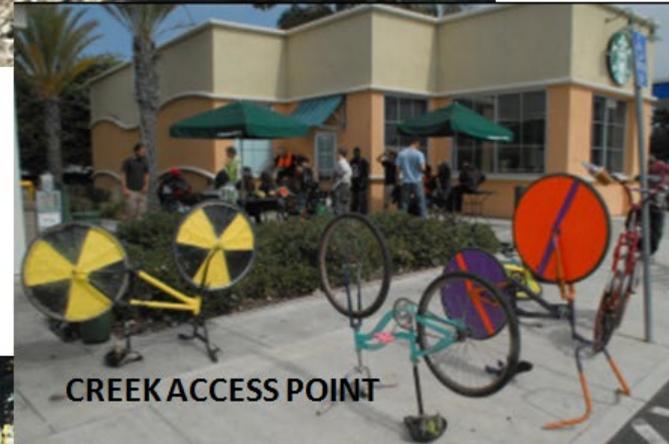


## Our playground





Just to go into creeks helps shape a person



Garden. Culture. Woodwork. Education.



# Get in touch

## with natural sensations

Humans are equipped with sensations that appreciate sunsets, river boat rides, scent of flowers.

## with your neighbors

Benches - design, use, maintenance - keep it local

## with decision making process

Empire fantasies, hierarchy, psychological and physical distance to the city hall

# Community Garden Design

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Your Neighborhood. Your Design.

# Benches



Local artists

Local designers

Local maintenance crew

Come  
through!!!

**Join the project !**

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