



City of Oakland, Bicyclist & Pedestrian Advisory Commission
Minutes from the December 16th, 2021 meeting
Teleconference

Meeting agenda at <https://cao-94612.s3.amazonaws.com/documents/December-2021-BPAC-Meeting-Agenda.pdf>.

Meeting called to order at 6:01 pm by BPAC Chair Andrew Campbell.

Item 1. Roll Call/Determination of Quorum/Introductions

At roll call, quorum was established with eight commissioners present (X).

Commissioners	Present
Reginald K Burnette Jr	X
Andrew Campbell (Chair)	X
Grey Gardner	X
Mike Lok	X
Phoenix Mangrum	X
David Ralston	X
Patricia Schader (Vice-Chair)	X
Dianne Yee	X
(one vacancy)	

Introductions were made.

- Other attendees: Debbie Barragan, Eric Casher, Danielle Dynes, Alford Forney, Alex Frank, Rashid Herd, Tom Holub, Chris Hwang, Lenore McDonald, George Naylor, Mariana Parreiras, Robert Prinz, Ryan Russo, Libby Schaaf, George Spies, Midori Tabata, Maria Weatherborne, Kenya Wheeler, Hans, Patrick, Stephen
- Staff: Yvonna Cazares, Kristin Hathaway, Jason Patton, Noel Pond-Danchik, Maya Sapienza, KTOP

Item 2. Recent Bicyclist and Pedestrian Fatal Traffic Crashes

[NOTE: Item 2 has heard following Item 6, Renewal of Resolution to Continue Teleconference Meetings]

Vice Chair Schader led the Commission in a discussion of recent fatal and other high-profile traffic crashes in Oakland involving bicyclists and pedestrians:

- On 12/4/2021 at approximately 1:46 am, a pedestrian was hit and injured while walking Southbound on Broadway in the southbound travel lane. The driver fled the scene.
- On 12/5/2021 at approximately 1:56 pm, a 41-year-old bicyclist named Jamal Thompson died in a solo crash on Shepherd Canyon Road.

Summary of Discussion:

- Since the last meeting two pedestrian fatalities occurred on I-880. There are things the City of Oakland could be doing to help prevent these crashes on freeways.
- One of this month's fatalities was another hit-and-run – a terrible pattern with these fatal crashes.

- Shepherd Canyon Rd is challenging for bicyclists due to the hills, curves, and drivers. It would be helpful to have more information on the details of the crash to understand better what happened.
- Shepherd Canyon Rd is regularly frequented by bicyclists. As additional information comes available it would be very helpful to share that information through the BPAC. It is important to investigate the circumstances to see if measures could be taken to prevent future crashes.
- Does the Oakland Police Department treat fatal bicyclist crashes with the same diligence as fatal motorist crashes? OakDOT should partner with OPD to ensure detailed investigations are completed.

Speakers other than commissioners: Patrick Traughber, Maria Weatherborne, Eric Casher, George Spies

Item 3. Thanking Commissioner RB

[NOTE: Item 3 was heard following Item 7, Oakland Waterfront Trail]

The Commission recognized and thanked outgoing Commissioner Reginald K Burnette Jr who is terming out after serving six years on the Commission. Chair Campbell presented Commissioner RB with a proclamation from Mayor Libby Schaaf (attached to these minutes) ... and then the Mayor appeared in the Zoom meeting.

Summary of Discussion:

- Mayor Schaaf shared deep appreciation for RB's service to the Commission and the Oakland community.
- Chair Campbell told a story of riding along the East Bay Greenway with RB, and then the East Bay Greenway ended and laid bare the ongoing challenges of biking across Deep East Oakland.
- Former Chair Midori Tabata shared how glad she was when RB joined the Commission and brought his deep knowledge of the Flatlands to the table.
- Former Chair Chris Hwang spoke for herself and for Walk Oakland Bike Oakland (WOBO): "We love you to pieces." She thanked RB for speaking up for so many Oaklanders who aren't at the table. "You lead with love; you're fierce, you're stubborn, and you get things done."
- Former Vice-Chair Robert Prinz expressed his deepest thanks and that it has been a pleasure working with RB on the Commission and the Infrastructure Committee. He thanked RB for his detailed knowledge of Oakland's streets, making projects better, and for lifting up East Oakland.
- Former Chair Kenya Wheeler noted the extra effort and care RB put into the 2019 Bike Plan making sure community groups and East Oakland residents were involved in the planning process.
- Former Chair George Naylor expressed how fortunate he was to serve alongside RB, who put his heart and soul into improving bicycling, especially for Deep East Oakland. He thanked RB for bringing joy to their rides together, like on Bike to Work Days with the Scraper Bike Team. George recounted an anecdote from PedalFest where he saw RB with many youth from the Scraper Bike Team who looked up to him and respected him.
- Yvonna Cázares, the Mayor's Policy Director of Community Engagement, recounted how RB was so good at inspiring people: "Thank you for making Oakland so much brighter."
- Commissioner Ralston: "We love you man. It has been an honor to work with you. You are a beautiful soul. Keep on riding out there and making it happen."
- Vice-Chair Schader: "This won't be your last meeting. Because if you don't show up for the January meeting I will come get you." She told the story of RB coming to her Neighborhood Council meeting and inspiring her to get involved in the BPAC.

- Commissioner Mangrum: “RB is a tremendous father and family man. He always has time for his family. I love him for that.”
- OakDOT Director Ryan Russo congratulated RB for his tremendous public service noting that RB “brings leadership, wisdom, and lived experience” to his work and this has inspired OakDOT staff.
- Commissioner RB: “I’m just a quiet guy, but I guess I make a lot of noise.”

Speakers other than commissioners: Mayor Libby Schaaf, Midori Tabata, Chris Hwang, Robert Prinz, Kenya Wheeler, George Naylor, Yvonna Cazares, Ryan Russo

Item 4. Open Forum / Public Comment

- Robert Prinz, Co-Chair of Infrastructure Committee and staff with Bike East Bay, spoke about the Fruitvale Ave ATP project that the Commission last reviewed in November 2020. This project originally included a High-Intensity Activated crossWalk signal (HAWK) signal to connect the bikeways on Fruitvale Ave and E 7th St. During the last review that connection was shown with a Rectangular Rapid Flashing Beacon (RRFB). Now the project design includes neither the HAWK nor the RRFB. This is a challenging connection for bicyclists between the two bikeways. Commissioner Mangrum noted the importance of this connection and the need for improvements.
- Patrick Traugher noted three issues: (1) that progress is slow on the implementation of protected bike lanes proposed by the 2019 Bike Plan; (2) this past Friday a mother walking with her five-year old child was struck in a crash on Park Blvd at Everett Ave; the recent pedestrian fatality on Park Blvd at E 38th St resulted in a temporary road diet at the crash location; more needs to be done on Park Blvd; and (3) people are frequently parking on the sidewalks in the Crocker Highlands neighborhood, likely due to the narrowness of the streets, but it forces pedestrians into the street.
- Mariana Parreiras requested that the agenda items be taken in the order of the published agenda.
- Alex Frank asked about the two recent bicyclist fatalities and how the authorities determine they were solo crashes and that vehicles or road conditions did not contribute to the crashes.
- George Spies voiced support of Patrick Traugher’s concern regarding the lack of progress in the implementation of protected bike lanes. He noted an increase in driver aggression and a corresponding increase in risk to bicyclists.

Item 5. Approval of Meeting Minutes

- A motion to ***adopt the Bicyclist & Pedestrian Advisory Commission meeting minutes from November 18th, 2021*** was made (Mangrum), seconded (Schader), and approved by consent. Adopted minutes online at www.oaklandbikes.info/BPAC.

Item 6. Renewal of Resolution to Continue Teleconference Meetings

The Commission considered renewing a resolution determining that conducting in-person meetings of the Bicyclist & Pedestrian Advisory Commission and its committees would present imminent risks to attendees’ health, and electing to continue conducting meetings using teleconferencing in accordance with California Government Code Section 54953(e), a provision of Assembly Bill 361 (AB-361).

- The Commission ***adopted a resolution determining that conducting in-person meetings of the Bicyclist & Pedestrian Advisory Commission and its Committees would present imminent risks to***

attendees' health, and electing to continue conducting meetings using teleconferencing in accordance with California Government Code Section 54953(e), a provision of AB-361. The motion was made (Ralston), seconded (Mangrum), and adopted by roll call vote with the following Commissioners voting in favor: Burnette, Campbell, Gardner, Lok, Mangrum, Ralston, Schader, and Yee. No Commissioners voted against. The resolution passed unanimously.

The resolution is attached to these meeting minutes.

Speakers other than commissioners: None

Item 7. Oakland Waterfront Trail

Commissioner Yee introduced Kristin Hathaway, Watershed and Stormwater Division and Measure DD Program Manager, who presented on the status of the Oakland Waterfront Trail. As part of the \$198,250,000 Measure DD Bond, a General Obligation bond approved by Oakland voters in 2002, \$43,500,000 of the Estuary Waterfront Access category is designated for waterfront trail and parks acquisition and construction. Through this category of funding, Oakland is completing local segments of the regional San Francisco Bay Trail, a 500-mile walking and cycling path around the San Francisco Bay that passes through 47 cities and all nine Bay Area counties. The City has completed several segments and is in various stages of design on the remaining segments that still need to be constructed to close the Bay Trail gaps in Oakland. The presentation was included in the meeting's agenda packet.

Summary of Discussion:

- The City of Oakland has considered eminent domain as an option for land acquisition from uncooperative property owners. But there is a strong presumption to pursue every other possible alternative first.
- The East Bay Regional Park District is developing the segment of the trail east of the High St Bridge that would connect to the Tidewater Boating Center at the western end of the Martin Luther King Jr Shoreline.
- Access to Alameda across the Oakland Estuary could use significant improvement. There is a long-term vision for a new bicyclist/pedestrian bridge. More near-term improvements include a proposed road diet on the Miller-Sweeney Bridge (Fruitvale Ave) and improvements in the Park St Triangle on the Oakland side of the Park St Bridge.
- The Measure DD Coalition is a collection of advocacy groups working to support and advance Measure DD. A liaison from the BPAC to the Measure DD Coalition would help contribute to the transportation aspects of the Measure DD projects.
- The proposal at the High St Bridge is for an "over-the-water" trail which is believed to provide a better connection. In contrast, at Fruitvale Ave, the trail will cross at street-level at the Fruitvale Ave/Alameda Ave intersection.
- The remaining trail gaps are very challenging. Some good news is that Measure DD funding continues to be available. As bond funding, it is beneficial to spend funds in a timely manner. However, there is a future bond series that has not yet been sold. This extends the overall time horizon of the DD funding to fit better with the timelines of the more complex projects that remain.

Speakers other than commissioners: George Spies, Robert Prinz, Midori Tabata

Item 8. 2021 BPAC Chair's Report

BPAC Chair Andrew Campbell presented the draft 2021 BPAC Chair's Report to the Oakland City Council for the BPAC's review and approval. He emphasized the report's recommendations:

- Recommendation #1: Reduce violence on our roads
- Recommendation #2: Continue the City's commitment to the most protective infrastructure possible for pedestrians and bicyclists
- Recommendation #3: Connect East Oakland to the shoreline
- Recommendation #4: Hire staff and secure future funding for the next 5-year Paving Plan

The draft report was included in the meeting's agenda packet. The presentation is attached to these minutes.

Summary of Discussion:

- Commissioner Ralston spoke to the importance of Recommendation #3, connecting East Oakland to the shoreline. He noted a recent successful City grant to improve access to the waterfront from downtown and Jack London Square. He noted the unfortunate naming of this grant – “Town for All” – in that it is not actually for all of the town. This third recommendation of the Chair's Report is critical to remind people that East Oakland needs connections to the waterfront. Commissioner RB voiced his support for this recommendation.
- A motion to **adopt the 2021 Chair's Report** was made (Schader), seconded (Gardner), and approved unanimously.

Speakers other than commissioners: None

Item 9. Committee Report Back

Committees of the BPAC provided updates and/or summaries of their work this year. A list of active committees was included in the agenda packet and at <https://www.oaklandca.gov/resources/bicyclist-and-pedestrian-advisory-commission-bpac-committees-and-liaisons>.

Summary of Discussion:

- Infrastructure Committee: Commissioner Yee noted the Committee met last on December 2, 2021 with presentations on sideshow prevention, the downtown Leading Pedestrian Interval project, and the CityRacks Program. They are considering whether to meet on January 6. This meeting may include the 14th St ATP project, an update on the Rapid Response Program, East Oakland access to the waterfront, and the “Town for All” project.
- Legislative Committee: Commissioner Gardner explained how the Committee began its year elevating the importance of traffic safety and seeking ways to give the City more flexibility in responding quickly and effectively. Automated enforcement of speeding and red-light running were important discussion topics in 2021. The Committee worked to advance AB 43, State legislation that was adopted and will allow for lower speed limits.
- Bicyclist Pedestrian Police Relations Committee: Commissioner Mangrum noted this year's highlight for the Committee was a very positive meeting with OPD leadership early in the summer. OPD committed to joint rides, with multiple BPAC representative participating in an August ride. Captain Sean Fleming is now in communication with the Committee to continue this effort. Some City Councilmembers have also expressed interest in participating. Commissioner Mangrum emphasized the importance of the 2019 Bike Plan's call for an annual report on reducing bias in policing. This

could be an upcoming BPAC agenda item featuring a presentation by OPD. The Committee is interested in riding with new police officers so they can get to know the community by bicycle as part of their onboarding process.

Speakers other than commissioners: None

Item 10. Three-month agenda look-ahead, suggestions for meeting topics, announcements, and adjourn to holiday well wishes

The three-month look-ahead was included in the meeting's agenda packet.

Suggestions for meeting topics

- What commissioners can do to be active in their communities (e.g., meet with their Councilmembers, attend neighborhood council meetings) (Schader)
 - Crash investigations, both by OPD and OakDOT (Gardner)
 - Presentation from the Commission on Aging on the efforts they have underway (Lenore McDonald)
- A motion to **extend the meeting by 10 minutes** was made (Campbell), seconded (Mangrum), and approved unanimously.

Announcements

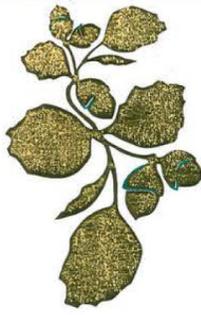
- See four announcements in the agenda packet.
- Come ride with Commissioner RB in celebration of his birthday – “The Grinch Who Stole the Bike Lane” 8th Annual Birthday Rideout, Friday December 24, 5:30-8pm, beginning at Concordia Park.

Meeting adjourned at 8:06 pm.

Attachments

- Item 3. Thanking Commissioner RB – Proclamation for Commissioner RB Burnette Jr from Mayor Libby Schaaf
- Item 6. Resolution to Continue Teleconference Meetings
- Item 8. 2021 BPAC Chair's Report - presentation

Minutes recorded by Jason Patton, Bicycle & Pedestrian Program Supervisor, emailed to meeting attendees for review on December 23, 2021 with comments requested by 5pm, January 6, 2022 to NPond-Danchik@oaklandca.gov. Revised minutes will be attached to the January 2022 meeting agenda and considered for adoption at that meeting.



CITY OF OAKLAND

Mayor's Proclamation



IN RECOGNITION OF

Reginald K. Burnette, Jr.

Whereas, the Office of Mayor Libby Schaaf takes pride in recognizing Oakland natives who have dedicated their lives to service, one of these individuals is Reginald K. Burnette, Jr, otherwise known as RB or Chef RB; and

Whereas, in 2014, the City of Oakland adopted an Ordinance establishing the Bicyclist and Pedestrian Advisory Commission (BPAC) to advise City Council and city staff and to be a forum for the public's participation in and review of the City's efforts to improve safety and access for walking and bicycling in Oakland. Commissioner Burnette has served on the BPAC for six years, from 2015 to 2021, as an active and involved member in the commission and in its various committees. As a citizen and involved community member of deep East Oakland, Commissioner Burnette has worked to keep the needs of the area, and especially its youth, in the minds of fellow commissioners, City Council, city staff and other stakeholders. While a resident of D6, he has worked to improve safety in that district and all of East Oakland. RB's involvement in the BPAC's infrastructure committee contributed significantly to biking and walking improvements across Oakland, including leading the creation of the 90th Avenue Scraper Bikeway, a first-of-its-kind bike lane referenced as a best practice in national planning in the American Planning Association's Silver award to the Oakland Bike Plan; and

Whereas, Commissioner Burnette actively works to improve east/west access for bicyclists and pedestrian, especially across major barriers such as I-880, Hegenberger Rd, 66th Avenue, San Leandro Avenue, and Doolittle Drive. As a lifelong resident of East Oakland and as a leader of the Scraper Bike Team, RB was a critical member of the East Oakland Neighborhoods Initiative that lifted up neighborhood planning and secured \$28M of implementation funds for the transformation of Deep East Oakland with a key goal of connecting the neighborhoods to the MLK Jr. Regional Shoreline for bicyclists and pedestrians. Commissioner Burnette helped organize and lead bicycle tours with East Oakland youth to highlight the critical opportunities and importance of the \$1.1M Lisjan/San Leandro Creek urban greenway that connects Madison Park Academy School in Sobrante Park to the Bay Trail. RB's tour also included State Agency representatives leading to the award of \$4.1M of climate investment funds for the project build out including community stewardship and increased biking programs. He has consistently supported riding by leading pedal pools on Bike to Work Day for the past decade. He leads a large group of community participants on the rides from the furthest areas of Oakland to City Hall; and now

THEREFORE, BE IT PROCLAIMED, I, Libby Schaaf, Mayor of the City of Oakland, California, hereby recognize Reginald K. Burnette, Jr., who has advocated tirelessly and selflessly to ensure that the pedestrian and bicycle system, policies, and programs are implemented to prioritize safety, effectiveness, equity, and ensuring that the City of Oakland will be a great place to walk and bike for everyone, now and for many future generations to come.

IN WITNESS THEREOF, I have hereunto set my hand and caused the seal of the City of Oakland to be affixed.



**LIBBY SCHAAF, MAYOR,
CITY OF OAKLAND**



OAKLAND BICYCLIST & PEDESTRIAN ADVISORY COMMISSION

Meeting of December 16, 2021, Item #4

ADOPT A RESOLUTION DETERMINING THAT CONDUCTING IN-PERSON MEETINGS OF THE BICYCLIST & PEDESTRIAN ADVISORY COMMISSION AND ITS COMMITTEES WOULD PRESENT IMMINENT RISKS TO ATTENDEES' HEALTH, AND ELECTING TO CONTINUE CONDUCTING MEETINGS USING TELECONFERENCING IN ACCORDANCE WITH CALIFORNIA GOVERNMENT CODE SECTION 54953(e), A PROVISION OF AB-361.

WHEREAS, on March 4, 2020, Governor Gavin Newsom declared a state of emergency related to COVID-19, pursuant to Government Code Section 8625, and such declaration has not been lifted or rescinded. See <https://www.gov.ca.gov/wp-content/uploads/2020/03/3.4.20-Coronavirus-SOE-Proclamation.pdf>; and

WHEREAS, on March 9, 2020, the City Administrator in their capacity as the Director of the Emergency Operations Center (EOC), issued a proclamation of local emergency due to the spread of COVID-19 in Oakland, and on March 12, 2020, the City Council passed Resolution No. 88075 C.M.S. ratifying the proclamation of local emergency pursuant to Oakland Municipal Code (O.M.C.) section 8.50.050(C); and

WHEREAS, City Council Resolution No. 88075 remains in full force and effect to date; and

WHEREAS, the Centers for Disease Control (CDC) recommends physical distancing of at least six (6) feet whenever possible, avoiding crowds, and avoiding spaces that do not offer fresh air from the outdoors, particularly for people who are not fully vaccinated or who are at higher risk of getting very sick from COVID-19. See <https://www.cdc.gov/coronavirus/2019-ncov/prevent-getting-sick/prevention.html>; and

WHEREAS, the CDC recommends that people who live with unvaccinated people avoid activities that make physical distancing hard. See <https://www.cdc.gov/coronavirus/2019-ncov/your-health/about-covid-19/caring-for-children/families.html>; and

WHEREAS, the CDC recommends that older adults limit in-person interactions as much as possible, particularly when indoors. See <https://www.cdc.gov/aging/covid19/covid19-older-adults.html>; and

WHEREAS, the CDC, the California Department of Public Health, and the Alameda County Public Health Department all recommend that people experiencing COVID-19 symptoms stay home. See <https://www.cdc.gov/coronavirus/2019-ncov/if-you-are-sick/steps-when-sick.html>; and

WHEREAS, persons without symptoms may be able to spread the COVID-19 virus. See <https://www.cdc.gov/coronavirus/2019-ncov/prevent-getting-sick/prevention.html>; and

WHEREAS, fully vaccinated persons who become infected with the COVID-19 Delta variant can spread the virus to others. See <https://www.cdc.gov/coronavirus/2019-ncov/vaccines/fully-vaccinated.html>; and

WHEREAS, the City's public-meeting facilities are indoor facilities that do not ensure circulation of fresh / outdoor air, particularly during periods of cold and/or rainy weather, and were not designed to ensure that attendees can remain six (6) feet apart; and

WHEREAS, holding in-person meetings would encourage community members to come to City facilities to participate in local government, and some of them would be at high risk of getting very sick from COVID-19 and/or would live with someone who is at high risk; and

WHEREAS, in-person meetings would tempt community members who are experiencing COVID-19 symptoms to leave their homes in order to come to City facilities and participate in local government; and

WHEREAS, attendees would use ride-share services and/or public transit to travel to in-person meetings, thereby putting them in close and prolonged contact with additional people outside of their households; and

WHEREAS, on October 21, 2021 the Bicyclist & Pedestrian Advisory Commission adopted a resolution determining that conducting in-person meetings would present imminent risks to attendees' health, and electing to continue conducting meetings using teleconferencing in accordance with California Government Code Section 54953(e), a provision of AB-361; now therefore be it:

RESOLVED: that the Bicyclist & Pedestrian Advisory Commission finds and determines that the foregoing recitals are true and correct and hereby adopts and incorporates them into this resolution; and be it

FURTHER RESOLVED: that, based on these determinations and consistent with federal, state and local health guidance, the Bicyclist & Pedestrian Advisory Commission renews its determination that conducting in-person meetings would pose imminent risks to the health of attendees; and be it

FURTHER RESOLVED: that the Bicyclist & Pedestrian Advisory Commission firmly believes that the community's health and safety and the community's right to participate in local government, are both critically important, and is committed to balancing the two by continuing to

use teleconferencing to conduct public meetings, in accordance with California Government Code Section 54953(e), a provision of AB-361; and be it

FURTHER RESOLVED: that the Bicyclist & Pedestrian Advisory Commission will renew these (or similar) findings at least every thirty (30) days in accordance with California Government Code section 54953(e) until the state of emergency related to COVID-19 has been lifted, or the Bicyclist & Pedestrian Advisory Commission finds that in-person meetings no longer pose imminent risks to the health of attendees, whichever occurs first.



2021 BPAC Chair's Report to the Public Works Committee

DRAFT – 12/16/21

Recommendation #1

Reduce violence on our roads

- 2021 was a violent year on Oakland's roads.
- OakDOT should continue its focus on high injury corridors with hard infrastructure, but this is not enough.
- Low cost, quick fix improvements should be made in dangerous locations.
- A multi-pronged effort is needed to prevent reckless and dangerous driving
- The multi-agency Safe Oakland Street Initiative could be a process to enable coordination across the city, but the initiative needs to be accelerated.

Recommendation #2

Continue the city's commitment to the most protective infrastructure possible for pedestrians and bicyclists

- Let's Bike Oakland bicycle plan focus on developing bike infrastructure that will be used by less confident bicyclists – this focus is critical

Recommendation #3

Connect East Oakland to the shoreline

- Access to the shoreline is important for recreation, community and family gatherings, exercise and enjoyment of nature.
- Roads, train tracks, industrial spaces and the Coliseum site are all barriers.
- The city has recognized this gap, but has not made a sufficient commitment to close it.
- Safe access via bike lanes, sidewalks, separate paths and mass transit need to be pursued. The Power the People project is one initiative that the city should support.
- While Coliseum redevelopment is pending, find short term solutions to provide access through the site or other routes.

Recommendation #4

Hire staff and secure future funding for the next 5-year Paving Plan

- The Paving Plan has been a mechanism for rapid pedestrian and bicyclist improvements throughout the city. However, we have heard that staffing is a challenge and future funding is not in place.
- Find ways to support OakDOT's hiring of more staff to support the Paving Plan.
- Help communicate the successes of the paving supported by Measure KK.
- Support the passage of a successor bond measure to fund more paving projects.

To Come

- **Committee reports, including recommendations**
- **Commissioner biographies**